

Message Text

CONFIDENTIAL

PAGE 01 STATE 058497
ORIGIN ARA-10

INFO OCT-01 ISO-00 AID-05 IGA-02 IO-13 L-03 CIAE-00
COME-00 EB-08 FRB-03 INR-07 NSAE-00 USIA-06 TRSE-00
XMB-02 OPIC-03 SP-02 LAB-04 SIL-01 OMB-01 /071 R

DRAFTED BY ARA/CAR:GDESANTILLANA;LA/CAR:WRHODES/WBWHEELER
APPROVED BY DAA/LA:DLION
ARA:JGRUNWALD
ARA/CAR:TJCH(DRAFT)
ECP:LPETERS
USOAS:NSHAFT(DRAFT)
LA/MRSD:CGRADER
ARA/LA:WHLUERS

-----170003Z 069840 /46

R 161924Z MAR 77
FM SECSTATE WASHDC
TO AMEMBASSY PORT AU PRINCE

C O N F I D E N T I A L STATE 058497

JOINT STATE/AID

E.O. 11652: GDS

TAGS: EAID, ECON, HA

SUBJECT:DONOR ASSISTANCE COORDINATION IN HAITI

REF: A) P-AU-P 626; B) STATE 037683; C) EMBASSY'S A-13

SUMMARY: MEETINGS WITH IBRD, IDB, IMF AND OAS HAVE REVEAL-
ED UNANIMOUS VIEW THAT GOH-DONOR COORDINATION CAN BEST BE
CARRIED OUT BY TWO-TRACK APPROACH USING THE OAS JOINT
COMMISSION TO DEAL WITH GLOBAL ISSUES (INCLUDING RELATIVE
PRIORITY AMONG SECTORS, OVERALL COUNTERPART REQUIREMENTS,
FISCAL ISSUES, ETC.) WHILE USING SECTOR WORKING GROUPS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 058497

SIMILAR TO THE TRANSPORTATION WORKING GROUP AS THE MAIN
VEHICLE FOR PROJECT COORDINATION AND SECTORAL POLICY
ISSUES. IN ADDITION TO THE WORKING GROUP IN AGRICULTURE
THAT HAS ALREADY BEEN SUGGESTED TO THE GOH BY IBRD AND AID,
WORKING GROUPS IN HEALTH AND EDUCATION SHOULD BE CONSIDER-
ED- THIS APPROACH HAS ALSO BEEN DISCUSSED WITH UNDP WHICH
HAS OFFERED ITS COOPERATION. SEPARATE SEMI-ANNUAL MEETINGS

OF THE JOINT COMMISSION AND SECTOR WORKING GROUPS WOULD ENABLE COMPREHENSIVE REVIEW OF ISSUES AND COORDINATION OF EXPANDING GOH DEVELOPMENT PROGRAMS.

IBRD, IDB AND IMF REPORTED THEY WERE PLEASED WITH THE CLOSE COORDINATION AMONG WASHINGTON BASED ORGANIZATIONS. THEY BELIEVE BROAD CONSENSUS ON HAITI'S DEVELOPMENT NEEDS EXIST AMONG THESE ORGANIZATIONS ALTHOUGH EACH HAS ITS AREA OF SPECIFIC FOCUS. ALL AGREED THAT JOINT COMMISSION MECHANISM WAS USEFUL AND THAT OAS SHOULD CONTINUE SECRETARIAT FUNCTION, INCLUDING GATHERING INFORMATION ON CURRENT AND PROPOSED DONOR PROJECTS, COUNTERPART REQUIREMENTS AND AVAILABILITY. IN CARRYING OUT ASSESSMENTS, MORE EMPHASIS SHOULD BE GIVEN TO DEMANDS ON FUTURE RECURRENT BUDGETS AND IMPLICATIONS FOR HAITIAN PERSONNEL.

OAS IS PROVIDING NEW RESIDENT ADVISOR TO CONADEP PLUS ONGOING ASSISTANCE IN DATA COLLECTION. ALL ORGANIZATIONS EXPRESSED VIEW THAT THERE WAS NO NEED TO ASSIGN ADDITIONAL FULL TIME OAS STAFF PERSONNEL. OAS WILL BE FORMALLY SOLICITING PROPOSED AGENDA ITEMS FROM DONORS AND GOH WITHIN NEXT FEW WEEKS. END SUMMARY

1. STATE AND AID OFFICERS MET WITH IDB, IBRD, IMF, AND OAS REPRESENTATIVES IN WASHINGTON FEB 23 AND MARCH 1 TO DISCUSS IMPROVED DONOR COORDINATION IN HAITI ALONG LINES SUGGESTED BY EMBASSY IN REF A. ALL OF THE EMBASSY'S PROPOSED AGENDA ITEMS FOR JOINT COMMISSION MEETINGS IN JUNE WERE TOUCHED ON IN MEETINGS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 058497

2. OAS REPRESENTATIVE RESTREPO REPORTED THE OAS HAS BEGUN COLLECTING DATA FROM DONORS IN WASHINGTON ON CURRENT AND PROPOSED PROJECTS. (AID/W HAS ALREADY BEEN SOLICITED BY OAS FOR THIS INFORMATION.) AN OAS ECONOMIST WILL TRAVEL TO HAITI IN LATE MARCH TO OBTAIN CORRESPONDING DATA FROM GOH AND FROM DONORS NOT BASED IN WASHINGTON. HE WILL ALSO COLLECT DATA ON ALL GOH COUNTERPART CONTRIBUTIONS REQUIRED FOR FOREIGN ASSISTANCE PROJECTS, CURRENT AND PROPOSED. THESE TASKS WERE PART OF WORK EARLIER ASSIGNED TO THE JOINT COMMISSION'S WORKING GROUP ON PROJECTS. RESTREPO POINTED OUT THAT THIS BODY HAD PROVEN A CUMBERSOME DEVICE FOR THIS PURPOSE, AND THE OAS IS WILLING TO TAKE OVER THE TASKS PERMANENTLY.

3. RESTREPO EMPHASIZED THAT THIS DATA COLLECTION IS ONLY THE FIRST STEP IN OAS PLANNED ACTIVITIES IN PREPARATION FOR THE JUNE JOINT COMMISSION MEETING IN WASHINGTON. THE OAS WILL BE SOLICITING PROPOSED AGENDA ITEMS FROM DONORS AND

THE GOH WITHIN THE NEXT FEW WEEKS. CONSENSUS AMONG IDB, IBRD, AND AID IS THAT OAS IS PERFORMING SECRETARIAT ROLE ADEQUATELY.

4. IDB AND IBRD REPORTED THEY ARE PLEASED WITH COORDINATION AMONG MAJOR DONORS. IDB CITED TRANSPORTATION WORKING GROUP, ESTABLISHED AS A REQUIREMENT OF THE IDB'S SOUTH ROAD LOAN, AS A MODEL OF EFFECTIVE COORDINATION, WHEREIN ALL PROJECTS OF MAJOR DONORS ARE NOW BEING MESSED ON A CONTINUING BASIS AND EFFECTIVE LEVERAGE EXERTED ON THE GOH. BOTH IDB AND IBRD REPORTED THEY HAD CLOSELY COORDINATED THEIR EDUCATION PROJECTS, AND THAT SEPARATE REQUESTS BY THE GOH TO THE TWO DONORS CONSTITUTED NO MORE THAN MINOR INCONVENIENCE COMMON IN MANY DEVELOPING COUNTRIES. BOTH EXPRESSED PREFERENCE FOR EXTENDING SECTOR WORKING GROUP CONCEPT AS ONE OF THE MOST PROMISING MEANS OF IMPROVING DONOR COORDINATION IN HAITI.
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 058497

5. ON AGENDA FOR JOINT COMMISSION MEETING, IBRD BELIEVES LEADING ITEMS SHOULD BE: A) PROGRESS TOWARD FISCALIZATION OF NON-BUDGETARY ACCOUNTS; B) NEED FOR INCREASE IN GOH'S REVENUES, AND C) NEED FOR INCREASE IN GOH SALARIES, PARTICULARLY IN SECTORS INVOLVED IN DEVELOPMENT. THE IBRD REPRESENTATIVE EXPRESSED THE VIEW THAT PRIORITIES ESTABLISHED IN GOH FIVE-YEAR PLAN ARE REASONABLE AND ACCEPTABLE. CONCERN WAS EXPRESSED REGARDING THE WEAKNESS OF CONADEP AND THE NEED FOR THE GOH TO CONSIDER MORE CAREFULLY THE IMPACT OF NEW DEVELOPMENT PROGRAMS ON GOH OPERATING BUDGET. MEETINGS AGREED THAT ASSISTANCE TO CONADEP MAY BE MORE APPROPRIATE FOR MULTILATERAL RATHER THAN BILATERAL AGENCIES.

6. WE HAVE INQUIRED OF THE IBRD THEIR VIEWS ON HOSTING A MEETING OF DONOR AGENCIES TO FURTHER SEEK A CONSENSUS ON DEVELOPMENT PRIORITIES IN HAITI AND AGENDA ITEMS FOR THE NEXT JOINT COMMISSION MEETING. THE IBRD AGREES WITH THE DESIRABILITY OF SUCH A DISCUSSION IN PREPARATION FOR THE JOINT COMMISSION MEETING IN JUNE, BUT BELIEVES IT SHOULD MOST APPROPRIATELY BE HOSTED BY THE OAS. THE IBRD WOULD BE WILLING TO HOST THE MEETING IF FOR SOME REASON THE OAS COULD NOT DO SO.

7. NEED FOR CLOSEST POSSIBLE COORDINATION WAS ALSO DISCUSSED WITH UNDP ON FEB. 25. UNDP EXPRESSED INTEREST IN INCREASING AREAS OF UNDP-AID COOPERATION AND INTEREST IN WORKING GROUPS ON SECTORS WHERE THEY ARE INVOLVED.

8. ACTION: EMBASSY'S SUGGESTED AGENDA ITEMS FOR JOINT COMMISSION MEETING, POINTS B THROUGH F, PARA SIX, REF A, WILL BE FORMALLY PROPOSED TO THE OAS WITHIN THE NEXT FEW WEEKS. STATE AND AID DO NOT BELIEVE THAT SUGGESTED AGENDA ITEM A, THE CREATION OF A NEW PERMANENT STAFF IN THE OAS
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 058497

FOR THE JOINT COMMISSION ON HAITI, IS WARRANTED AT THIS TIME, SINCE THE OAS HAS INDICATED IT WILL CARRY ON COORDINATING ROLE WITH REGULAR STAFF. ALSO, OTHER DONORS DO NOT APPEAR INTERESTED IN THE CREATION OF A NEW PERMANENT STAFF IN THE OAS.

9. STATE AND AID SUPPORT A TWO-TRACK APPROACH TO IMPROVING DONOR COORDINATION IN HAITI: USING THE BROADLY-BASED OAS JOINT COMMISSION TO DEAL WITH GLOBAL ISSUES SUCH AS RELATIVE PRIORITIES AMONG SECTORS, COUNTERPART, AND FISCAL ISSUES, WHILE PUTTING MAJOR EMPHASIS INTO NEW SECTOR WORKING GROUPS AS THE MAIN VEHICLE FOR PROJECT COORDINATION AMONG A MORE LIMITED NUMBER OF DONORS AND THE GOH.

IBRD AND AID HAVE ALREADY PROPOSED A NEW FORMALLY-STRUCTURED SECTOR WORKING GROUP IN AGRICULTURE. IBRD HAS AGREED TO FOLLOW UP ON THIS SUGGESTION WITH THE MINISTER OF FINANCE AND USAID IS REQUESTED TO DO SO WITH THE MINISTER OF AGRICULTURE. IN ADDITION WE BELIEVE EARLY CONSIDERATION SHOULD BE GIVEN TO PROPOSING WORKING GROUP IN HEALTH. IDB AND IBRD ARE ALSO CONSIDERING PROPOSING EDUCATION SECTOR WORKING GROUP.

10. ONE WEAK LINK IN DONOR COORDINATION EMERGING CLEARLY FROM EMBASSY'S MESSAGES AND MEETINGS IN WASHINGTON IS RELATIVE LACK OF COORDINATION WITH OTHER MAJOR BILATERAL DONORS -- FRANCE, THE FRG, AND TO A LESSER DEGREE CANADA. WASHINGTON EMBASSIES OF THESE COUNTRIES DO NOT HAVE REPRESENTATIVES OF THEIR BILATERAL ASSISTANCE AGENCIES, AND ARE NOT WELL EQUIPPED TO DISCUSS HAITIAN AID ISSUES. ACCORDINGLY, EMBASSY IS REQUESTED TO APPROACH FRENCH, GERMAN AND CANADIAN EMBASSIES IN PORT-AU-PRINCE TO: A) EXPRESS OUR INTEREST IN IMPROVED DONOR COORDINATION ALONG LINES REF A AND THIS MESSAGE; B) ELICIT THEIR VIEWS ON AGENDA ITEMS FOR JOINT COMMISSION MEETING AND INFORM THEM
CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 058497

OF OUR VIEWS; AND C) URGE THAT THEIR GOVERNMENTS

SEND REPRESENTATIVES OF THEIR ASSISTANCE AGENCIES TO JOINT COMMISSION MEETINGS IN WASHINGTON, RATHER THAN DETAILING MEMBERS OF THEIR EMBASSIES HERE. PLEASE REPORT ON RESULTS OF THESE APPROACHES.

11. OAS REPRESENTATIVE RESTREPO INDICATED AN OAS TECHNICIAN WOULD BE CALLING ON US MISSION WHEN HE VISITS HAITI IN LATE MARCH IN PREPARATION FOR JOINT COMMISSION MEETINGS. WE URGE EMBASSY AS WELL AS AID MISSION TO PARTICIPATE IN MEETING AND REPORT ON PROGRESS OF PREPARATIONS.

12. TO ASSIST OUR OWN ANALYSIS AND PREPARATIONS FOR PROPOSED MEETING OF DONORS BEFORE JOINT COMMISSION MEETING, WE WOULD APPRECIATE POST SUBMITTING ITS ANALYSIS OF THE FIVE YEAR PLAN RELEASED LAST OCTOBER.
VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC ASSISTANCE, MEETINGS
Control Number: n/a
Copy: SINGLE
Sent Date: 16-Mar-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE058497
Document Source: CORE
Document Unique ID: 00
Drafter: GDESANTILLANA;LA/CAR:WRHODES/WBWHEELER
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770090-1159
Format: TEL
From: STATE JOINT
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770354/aaaabvdy.tel
Line Count: 240
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 01e180b7-c288-dd11-92da-001cc4696bcc
Office: ORIGIN ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 37683
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3091771
Secure: OPEN
Status: NATIVE
Subject: DONOR ASSISTANCE COORDINATION IN HAITI
TAGS: EAID, ECON, HA
To: PORT AU PRINCE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/01e180b7-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009